

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÁHAN
Informational Briefing/Hearing/ Oversight Hearing / Roundtable Hearing

STANDING COMMITTEE / SENATOR	HEARING	COMMITTEE REPORT	HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
Committee on Public Safety, Emergency Management, and Guam National Guard.	Oversight Hearing	Digital Committee Report on the Oversight Hearing on the Department of Parks and Recreation (DPR).	2/26/26 2:00 p.m.	5/28/26	




OFFICE OF SENATOR
Eulogio Shawn Gumataotao

38th Guam Legislature | *I Mina'trentai Ocho Na Liheslaturan Guåhan*

May 27, 2026

The Honorable Frank F. Blas, Jr.
Speaker
I Mina'trentai Ocho na Liheslaturan Guåhan
163 Chalan Santo Papa
Hagåtña, Guam 96910

VIA: The Honorable V. Anthony Ada 
Chairperson, Committee on Rules

**RE: Committee Report on the Department of Parks and Recreation (DPR)
Park Patrol Division**

Håfa Adai Speaker Blas:

Transmitted herewith is the Committee Report relative to the Department of Parks and Recreation (DPR) Park Patrol Division Oversight Hearing which was conducted by the Committee on Public Safety, Emergency Management, and Guam National Guard (Committee) on February 26, 2026 at 2:00 p.m..

Please contact our office if you have any questions or wish to discuss this matter further.

Si Yu'os ma'åse'!


SHAWN GUMATAOTAO
Chairman

Committee on Public Safety, Emergency Management, and Guam National Guard



COMMITTEE ON RULES

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38th Guam Legislature | *I Mina'trentai Ocho Na Liheslaturan Guåhan*

COMMITTEE REPORT

Oversight Hearing
Department of Parks and Recreation (DPR)
Park Patrol Division



First Notice of Oversight Hearing - Thursday, February 26, 2026, 2:00 p.m.

Senator Shawn Gumataotao <office.senatorshawn@guamlegislature.gov>

Thu, Feb 19, 2026 at 8:00 AM

To: phnotice@guamlegislature.gov

Bcc: "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>, "vicespeakertonyada@guamlegislature.gov"

<vicespeakertonyada@guamlegislature.gov>, "office.senatorbri@guamlegislature.gov"

<office.senatorbri@guamlegislature.gov>, "senator.duenas@guamlegislature.gov" <senator.duenas@guamlegislature.gov>,

Jesse Lujan <senator.lujan@guamlegislature.gov>, "officeofsenatorshellycalvo@guamlegislature.gov"

<officeofsenatorshellycalvo@guamlegislature.gov>, "senatortelot@gmail.com" <senatortelot@gmail.com>, Office of Senator

Borja <contact@senatorvinceborja.com>, Senator Vince Borja <vince.borja@guamlegislature.gov>,

"senatorjoessanagustin@gmail.com" <senatorjoessanagustin@gmail.com>, "malafunkshun@guamlegislature.gov"

<malafunkshun@guamlegislature.gov>, "senator.perez@guamlegislature.gov" <senator.perez@guamlegislature.gov>,

Senator Tina Muna Barnes <senator.munabarnes@guamlegislature.gov>, "senator.parkinson@guamlegislature.gov"

<senator.parkinson@guamlegislature.gov>, "senatorterlajeguam@gmail.com" <senatorterlajeguam@gmail.com>, Joann

Camacho <joann.camacho@guamlegislature.gov>, Guam Legislature Clerks <clerks@guamlegislature.gov>, Legislative

Counsel <legislativecounsel@guamlegislature.gov>, Ed Pocaigue <sgtarms@guamlegislature.gov>, news@guampdn.com,

Maureen Maratita <publisher@glimpsesofiguam.com>, publisher@pacificislandtimes.com, reporters@postguam.com,

newsdirector@kuam.com, reporters@kuam.com, Troy Torres <troy@kanditnews.com>, news@kanditnews.com,

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jimk@ebpublishing.com, tritonscalluog@gmail.com, nestor@postguam.com, Jenna Blas <jenna.g.blas@ghs.guam.gov>

February 19, 2026

MEMORANDUM

To: **All Senators, Stakeholders, Media**

From: **Senator Shawn Gumataotao**, Chairman, Committee on Public Safety, Emergency Management, and Guam National Guard

Subject: **First Notice of Oversight Hearing - Thursday, February 26, 2026 at 2:00 p.m.**

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- **Department of Parks and Recreation (DPR) Park Patrol Division**

- Preparation for Performance-Based Budgeting;
- Impact of Law Enforcement Services Across Territorial Park System/DPR Operations Budget
- Status of Park Patrol Reserve Program

Watch Live

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--

Office of Senator Eulogio Shawn Gumataotao
Chairman, Committee on Public Safety, Emergency Management, and Guam National Guard
38th Guam Legislature
120 Father Duenas Avenue Capitol Plaza Building, Suite 103, Hagåtña, Guam 96910
(671) 647-1409/1411

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OFFICE OF SENATOR
Eulogio Shawn Gumataotao

38th Guam Legislature | *I Mina'trentai Ocho Na Liheslaturan Guåhan*

February 19, 2026

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PUBLIC HEARING

📅 **Posted on:** 02/19/2026 08:00 AM

📧 **Posted by:** Diana Topasna

📅 **Public Hearing Date:** 02/26/2026 02:00 PM

🏢 **Department(s):**

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🏢 **Division(s):**

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February 19, 2026

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Senator Shawn Gumataotao <office.senatorshawn@guamlegislature.gov>

Second Notice of Oversight Hearing - Thursday, February 26, 2026, 2:00 p.m.

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Senator Shawn Gumataotao <office.senatorshawn@guamlegislature.gov>

Tue, Feb 24, 2026 at 8:00 AM

To: phnotice@guamlegislature.gov

Bcc: "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>, "vicespeakertonyada@guamlegislature.gov" <vicespeakertonyada@guamlegislature.gov>, "office.senatorbri@guamlegislature.gov" <office.senatorbri@guamlegislature.gov>, "senator.duenas@guamlegislature.gov" <senator.duenas@guamlegislature.gov>, Jesse Lujan <senator.lujan@guamlegislature.gov>, "officeofsenatorshellycalvo@guamlegislature.gov" <officeofsenatorshellycalvo@guamlegislature.gov>, "senatortelot@gmail.com" <senatortelot@gmail.com>, Office of Senator Borja <contact@senatorvinceborja.com>, Senator Vince Borja <vince.borja@guamlegislature.gov>, "senatorjoessanagustin@gmail.com" <senatorjoessanagustin@gmail.com>, "malafunkshun@guamlegislature.gov" <malafunkshun@guamlegislature.gov>, "senator.perez@guamlegislature.gov" <senator.perez@guamlegislature.gov>, Senator Tina Muna Barnes <senator.munabarnes@guamlegislature.gov>, "senator.parkinson@guamlegislature.gov" <senator.parkinson@guamlegislature.gov>, "senatorterlajeguam@gmail.com" <senatorterlajeguam@gmail.com>, Joann Camacho <joann.camacho@guamlegislature.gov>, Guam Legislature Clerks <clerks@guamlegislature.gov>, Legislative Counsel <legislativecounsel@guamlegislature.gov>, Ed Pocaigue <sgtarms@guamlegislature.gov>, news@guampdn.com, Maureen Maratita <publisher@glimpsesofguam.com>, publisher@pacificislandtimes.com, reporters@postguam.com, newsdirector@kuam.com, reporters@kuam.com, Troy Torres <troy@kanditnews.com>, news@kanditnews.com, raygibsonradio@gmail.com, context@pasquines.us, guamwebsites@gmail.com, managingeditor@glimpsesofguam.com, editor@glimpsesofguam.com, reporter2@glimpsesofguam.com, kyle@power98.com, patti@thewave105.com, dice@power98.com, reese@power98.com, marc@postguam.com, dick.sheffield@abc.com, ready@guamwebz.com, thomas.manglona@marianaspress.com, local@bayareanewsgroup.com, local@bakersfield.com, runner@csub.edu, jimk@ebpublishing.com, tritonscalluog@gmail.com, nestor@postguam.com, Jenna Blas <jenna.g.blas@ghs.guam.gov>

February 24, 2026

MEMORANDUM

To: **All Senators, Stakeholders, Media**

From: **Senator Shawn Gumataotao**, Chairman, Committee on Public Safety, Emergency Management, and Guam National Guard

Subject: **Second Notice of Oversight Hearing - Thursday, February 26, 2026 at 2:00 p.m.**

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Office of Senator Eulogio Shawn Gumataotao
Chairman, Committee on Public Safety, Emergency Management, and Guam National Guard
38th Guam Legislature
120 Father Duenas Avenue Capitol Plaza Building, Suite 103, Hagåtña, Guam 96910
(671) 647-1409/1411

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Edward S. Pocaigue, Jr.
Sergeant-at-Arms

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To: Senator Shawn Gumataotao <office.senatorshawn@guamlegislature.gov>

Cc: "Rennae Vanessa C. Meno" <rennae.meno@guamlegislature.gov>

Håfa Adai,

Received, and thank you.



Elijah Untalan
Clerks Office

I Mina'trentai Ocho na Liheslaturan Guåhan

Guam Congress Building, 163 Chalan Santo Papa, *Hagåtña*, Guam 96910

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Sent: Tuesday, February 24, 2026 8:00 AM

To: phnotice@guamlegislature.gov <phnotice@guamlegislature.gov>

Subject: Second Notice of Oversight Hearing - Thursday, February 26, 2026, 2:00 p.m.

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OFFICE OF SENATOR
Eulogio Shawn Gumataotao

38th Guam Legislature | *I Mina'trentai Ocho Na Liheslaturan Guåhan*

February 24, 2026

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Second Notice of Oversight Hearing - Thursday, February 26, 2026 - 2:00 p.m.

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PUBLIC HEARING

Posted on: 02/24/2026 08:00 AM

Posted by: Diana Topasna

Public Hearing Date: 02/26/2026 02:00 PM

Department(s):

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Division(s):

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Eulogio Shawn Gumataotao

38th Guam Legislature | *I Mina'trentai Ocho Na Liheslaturan Guåhan*

**Committee on Public Safety, Emergency Management,
and Guam National Guard**

Oversight Hearing
Department of Parks and Recreation (DPR) Park Protection Service/Park
Patrol Division
Thursday, February 26, 2026 • 2:00 p.m.
Guam Congress Building, Public Hearing Room

Agenda

- I. Call to Order
- II. Chairman's Opening Statement
- III. DPR Park Patrol Division Presentation:
 - a. Preparation for Performance Base-Budgeting
 - b. Impact of Law Enforcement Services Across Territorial Park System/DPR Operations Budget
 - c. Status of Park Patrol Reserve Program
- IV. Question & Answer Section
- V. Chairman's Closing Statement
- VI. Adjournment



Office of Senator

SENATOR EULOGIO SHAWN GUMATAOTAO

Chairman

Committee on Public Safety, Emergency Management, and Guam National Guard

I Mina'trentai Ocho na Liheslaturan Guåhan • 38th Guam Legislature

OVERSIGHT HEARING

Department of Parks and Recreation (DPR) Park Protection Service/Park Patrol Division

Thursday, February 26, 2026, at 2:00 p.m.
Public Hearing Room, Guam Congress Building

SIGN-IN SHEET

	NAME	AGENCY OR ORGANIZATION (IF ANY)	Please indicate with ✓		Contact Number	Email Address
			Written	Oral		
1	MELVA CRUZ LIMO	DPR				melva.limo@dpr.guam.gov
2	Keane Pangelinan	DPR			475-6288	keane.pangelinan@dpr.guam.gov
3	Anthony Martinez	DPR			475-6288	anthony.martinez@dpr.guam.gov
4	Breanna Perez	DPR			475-6288	breanna.perez@dpr.guam.gov
5	Kalani Perez	DPR				kalani.perez@dpr.guam.gov
6	Joey A. Terlaje	DPR			475-6288	joey.terlaje@dpr.guam.gov
7	Angel Saldan	DPR				angel.saldan@dpr.guam.gov



OFFICE OF SENATOR
Eulogio Shawn Gumataotao

38th Guam Legislature | *I Mina'trentai Ocho Na Liheslaturan Guåhan*

February 19, 2026

Mr. Angel Sablan
Director
Department of Parks and Recreation (DPR) Park Patrol Division
Sent via: angel.sablan@dpr.guam.gov

Subject: First Notice of Oversight Hearing – Department of Parks and Recreation (DPR) Park Patrol Division

Hafa adai Director Sablan,

Please be informed that the Committee on Public Safety, Emergency Management, and Guam National Guard (Committee) has scheduled an Oversight Hearing on the Department of Parks and Recreation (DPR) Park Patrol Division for **Thursday, February 26, at 2:00 p.m.** in the Public Hearing Room of the Guam Congress Building in *Hagåtña*.

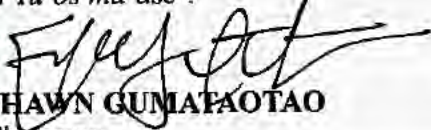
The Committee respectfully requests your attendance and participation in the upcoming Oversight Hearing, which will provide the Department of Parks and Recreation Park Patrol Division with the opportunity to provide information and respond to questions from members of *I Liheslatura* regarding the following topics:

- Preparation for Performance-Based Budgeting;
- Impact of Law Enforcement Services Across Territorial Park System/DPR Operations Budget
- Status of Park Patrol Reserve Program

A copy of the Notice of Oversight Hearing is attached to this letter to help guide the Department of Parks and Recreation Park Patrol Division in its preparation for the upcoming Oversight Hearing. Please be informed that if you intend to include a PowerPoint presentation in your testimony during the Oversight Hearing, the file(s) should be submitted to my office via email **at least 72 hours in advance** of the intended use.

Please contact my office at the numbers provided below or via email at office.senatorshawn@guamlegislature.gov should you have any questions.

Si Yu'os ma'åse'!


SHAWN GUMATAOTAO
Chairman

Committee on Public Safety, Emergency Management, and Guam National Guard

Attachment: Notice of 2.26.26 Oversight Hearing – DPR Park Patrol Division

120 Father Duenas Avenue, Capitol Plaza Building, Suite 103, Hagåtña, Guam 96910
Phone: (671) 647-1409, (671) 647-1411 • email: office.senatorshawn@guamlegislature.gov

OVERSIGHT HEARING



2026

Oversight Hearing - Senator Shawn Gumataog

TIME: 2:00 - 5:00pm

DATE: Thursday, February 26, 2026

LOCATION: Public Hearing Room of the Guam Congress Building, Hagatna

DESCRIPTION: Buenas yan Håfa adai! Please be advised that the Committee on Public Safety, Emergency Management, and Guam National Guard (Committee) will conduct an Oversight Hearing on Thursday, February 26, 2026, in the Public Hearing Room of the Guam Congress Building in Hagåtña. The Oversight Hearing will cover the following topics: Department of Parks and Recreation (DPR) Park Patrol Division

- Preparation for Performance-Based Budgeting:
- Impact of Law Enforcement Services Across Territorial Park System/DPR Operations Budget
- Status of Park Patrol Reserve Program



Introduction of Park Police Superintendent / Opening



My Team and I will go over the three requested

1. Preparation for Performance-Based Budgeting;
2. Impact of Law Enforcement Services Across Territorial Park System/DPR Operations Budget
3. Status of Park Patrol Reserve Program



SHORT HISTORY SINCE APRIL 2023



Background

- Staffing
- Resources
- Infrastructure
- Facilities
- Overall impact



SHORT HISTORY SINCE APRIL 2023

Transformation / progress and current state

- Staffing growth
 - Facility and training space
 - Governance and Procedures
 - Equipment and Uniforms
 - 7 laptops and 5 desktops
 - 16 police portable radios Motorola XTS 3000 and 4 Motorola APX 4000 and 2 charging stations.
 - 2 gun safe
 - 5 tasers
 - 26 total firearms
-
- National Crime Information Center (NCIC)
 - Department of Motor Vehicle (DMV) Access
 - Law Enforcement Report Management System (LERMS)
 - MOBILE



SHORT HISTORY SINCE APRIL 2023

Request And Next Steps

- Sustain and grow
- Continues improvement
- Resources Allocation
- Request from senator Gumataotao to change existing law and expand park police powers reference Title 21 GCA Ch. 77 Parks and Recreation Subsection 77204 Territorial Park Patrol powers.



Current Emphasis Areas:

1. Compliance with POST Training Mandates for all Park Police Officers.
2. Completion for required in-service training. Use of Force, Firearms training, First Aid, CPR and AED.
3. Park Police Cadet Summer Program launching this summer of 2026.
4. Education and outreach programs. Elementary school levels.
5. Patrol and law enforcement responses. Work Schedules and Area of Responsibilities (AOR).
6. Park police reserve officer program.
7. Implementation of a Standard Operating Procedure (SOP) committee to create SOPs and tracking system to prevent gaps and to begin timely adjustments in our Standard Operating Procedures (SOP) to ensure consistent, efficient and compliant manner.
8. Implementation of the employee Recognition Program.



Introduction of Park Police Lieutenant Anthony Martinez

Training / Admin. Officer



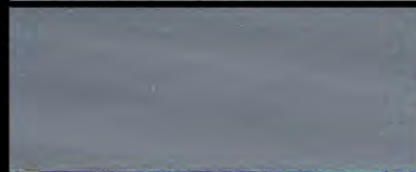
Territorial Park Patrol Recruit Pay Rate

Territorial Park Patrol Recruit: FL21-01
annual salary of \$29,133.00 or 14.01 per
hour.

We would like to open and fill fifteen
recruit positions.

(Salaries) \$29,133 per annum. x 15 =
\$436,995

(Salaries and Benefits) \$57,569 per annum
x 15= \$863,535.00





Civilian Park Patrol Officer Reserve Program



Introduction of Park Police Lieutenant Keane Pangelinan

O-I-C for Civilian Park Patrol Officer Reserve Program / Park Police Operations

- 26-36 COR signed into law on March 5, 2021, known as PL 36-3. Established 77203.1 to Article 2 of Chapter 77, Division 2, Title 21, Guam Code Annotated, Establishing the Civilian Volunteer Park Patrol Officer Reserve.
- Annually Department of Parks and Recreation receives ninety thousand dollars (\$90,000.00) to fund the reserves program.



Civilian Park Patrol Officer Reserve Program

- Hiring/ Selection Process:
- In House Training:
- 14 Civilian Park Patrol Officer Reserves.
- All reserve officers are POST certified.
- Stipend Payments - Up to Date



Introduction of Field Operations Officer Lt. Keane Pangelinan



Department Staffing Growth & Challenges

2005

- 1 assigned officer
- 2 additional officers hired (3 total)
- 1 transferred within a year for higher pay

Expansion of Responsibilities

- Added facilities increased workload:
 - Ypao Beach gates
 - Matapang Beach lifeguard tower
 - Dededo Pool
- Staffing grew to 6 officers

Decline in Staffing

- Officers left for other agencies
- Reduced to 4 officers
- Continued decline by 2016





Rebuilding Efforts

- 2022: Authorized to hire 10 new officers (largest in department history)

Current Status

- 10 officers total
 - 2 on indefinite leave
 - 1 on military leave



DPR SITES INVENTORY

45 Territorial Parks
56 Territorial Seashore
Parks

8 Recreation Facilities

166 Historic Sites

11 Natural Preserves

4 Conservation Reserves

1 Other Property

1 Community Park

292 Total



45

Territorial Parks

- Adelup Beach Park and Parade Field
- Agana Central Park (Ninete Tennis Court)
- Chief Kepuha Park
- East Hagatna Strip
 - Apotguan Beach Park (Alupag)
 - Veterans Sunset Park
- Guam Seal Park
- Marine Drive (DAOG) Strip
- Padre Palomo Park
- Paseo de Susana Park
- San Antonio Bridge Park (Sirena park/Agana Spanish Bridge)
- Senator Angel Leon Guerrero Santos Latte Stone Memorial Park
- West Hagatna Beach Park
- Old Agat Family Beach
- Nimitz Beach Park
- Bakan Cetti Bay Overlook
- Memorias Para i Lalahita (Guam Vietnam Memorial Park)
- Sella Bay Overlook (Trailhead)
- Southern Mountains Overlook
- Perez Beach Park
- Astumbo Gardens Park
- Fern Terrace Park
- GHURA 501
- GHURA 503
- GHURA 505
- Kaiser Green Space (Ipaopao Park)
- Liguan Terrace Park 1
- Liguan Terrace Park 2
- Liguan Terrace Park 3
- Sagan Ypaopao I
- Sagan Ypaopao II
- Ypaopao 1
- Ypaopao 2
- Chief Gadao Park
- Salagiula Natural Tide Pools (Inarajan Pool)
- Dano Beach Park (Cocos Island, ½ portion)
- Tepungan Beach Park (Surfside)
- Ipan Beach Park
- Chinese Park
- Governor Joseph Flores Beach Park (Ypao Beach Park)
- Matapang Beach Park
- Puntan Dos Amantes Park (Two Lovers Point)
- GHURA 506
- Ponderosa Park (Mataguac)
- Springhill Park
- Janum Park

56

Territorial Seashore Parks

- Fort Soledad
- Merizo Pier Park
- Anae Island
- Tract FA, Agat
- Lot 248-2, Agat
- Lot 235, Agat
- Lot 482, Agat
- Lot 414, Agat & Talofoto
- Lot 478, Agat
- Lot P31.1 Parrt, Umatac
- Lot 38, Umatac
- Lot 45, Umatac
- Lot 96, Umatac
- Lot 96-1, Umatac
- Lot 98, Umatac
- Lot 104, Umatac
- Lot 248-R3, Umatac
- Lot 125, Umatac
- Lot 264, Umatac
- Lot 265, Umatac
- Lot 271, Umatac
- Lot 272, Umatac
- Lot 266, Umatac
- Lot 273, Umatac
- Lot 274, Umatac
- Lot 275, Umatac
- Lot 276, Umatac
- Lot 277, Umatac
- Lot 278, Umatac

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292 Total



- Lot 279, Umatac
- Lot 14, Umatac
- Lot 15, Umatac
- Lot 507, Umatac
- Lot 508, Umatac
- Lot 509, Umatac
- Tract 3321, Umatac
- Tract 3241, Umatac
- Cocos Island, Merizo
- Cocos Lagoon, Merizo
- Lot 1, Merizo
- Lot 2, Merizo
- Lot 3, Merizo
- Lot 8, Merizo
- Lot 9, Merizo
- Lot 10, Merizo
- Lot 12, Merizo
- Lot 323, Merizo
- Lot 440, Merizo
- Lot 503New, Merizo
- Lot 523, Merizo
- Lot 525, Merizo
- Lot 526-New, Merizo
- Lot 527, Merizo
- Lot 400-1, Yona
- Lot 400-2, Yona

- Lot 400-R2, Yona
- *And all unsurvey and unregistered government of guam land including beach, offshore islands, and submerged land as specified in Executive Order 78-92.

8 Recreation Facilities

- Agana Pool
- Enrique ninete Tennis Court
- Guerrero Field
- Northern Sports Complex Baseball Fields
- Northern Sports Complex Gymnasium
- Northern Sports Complex Pool
- Paseo Basketball Court
- Paseo Stadium

166 Historic Site

- Agana Cliffline Fortification
- Agana Historic District
- Agana Japanese Fortifications
- Agana Pillbox
- Agana Spanish Bridge
- Agana Spanish Dikes
- Cormoran Monument
- Dulce Nombre de Maria Agana Cathedral Basilica
- Garrido House
- Guam Congress Building
- Guam Institute, Jose P. Lujan House
- Japanese Caves
- Marine Drive Monument
- Mesa House
- Plaza de Espana
- San Antonio Bridge
- Shimizu House
- Toves House
- Ungacta House
- U.S. Naval Cemetery Fortification
- Fort Santa Agueda (Fort Apugan)
- Agat Invasion Beach
- Fena Massacre Site
- Hill 40
- Mt. Alifan Battle Site
- Taelayag Spanish Bridge
- Taleyfac Spanish Bridge
- Umang Dam
- Asan Ridge Battle Area
- Asan Invasion Beach
- Fonte Plateau, Nimitz Hill
- Fonte River Dam
- Last Japanese High Command Post
- Matgue River Valley Battle Area
- Memorial Beach Park
- War Crimes trial Site, Nimitz Hill
- Guzman Water Catchment
- Canada Water Wells
- Pago Pillbox I
- Pago Pillbox II
- Falcona Beach Site

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292 Total



- Haputo Beach Site
- Hila'an
- Ritidian
- South Finegayan Latte Stone Park
- Uruno Site
- Uruno Beach Site
- Aga Tongan Archaeological Site
- Asiga Beach
- Asmaile Point
- Gadao's Cave
- Halaiba Point
- Inarajan Baptist Church
- Inarajan Falls Site
- Inarajan Fortification
- Inarajan Ridge
- Inarajan Village Architectural
- Historical District
- Malolos Site
- Nomna Bay
- North Inarajan Site
- Paulino Outdoor Oven
- St. Joseph's Catholic
- Talofofo River Valleu
- West Atate
- Mochom/Nisichan
- South Mochom
- Taogam Complex
- Malesso Japanese Rice Mill
- Merizo Bell Tower/Old Spanish Bell Tower
- Merizo Combento
- Merizo Pillbox
- Merlyn G. Cook School
- Tinta Massacre Site
- Faha Massacre Site
- Atantano Shrine
- Kitsugawa Maru
- Mabini Prisoner of War Camp
- Mt. Tenjo Fortifications
- Piti Coastal Defense Guns
- Quan Outdoor Oven
- Bona Site
- Cable Station
- Japanese Midget Attack Submarine
- Orote Air Field
- Orote Historic Complex
- Orote Point Complex
- Pan American Hotel
- S.M.S. Cormoran
- Sumay Cemetery
- Talisay Site
- Tokai Maru
- West Bona Site
- Won Pat Outdoor Oven
- Aratama Maru
- Talofofo Bay Fortification
- Asquiroga Cave
- Mahlac Pictograph Cave
- Mana Pillbox
- Matala Point Pillbox
- South Talofofo Site
- Talofofo Pillbox
- Talofofo Site
- Togcha Pillbox II
- Yokoi's Cave
- Oka Fortification/Cliffline
- As Sombrero Pillbox I
- As Sombrero Pillbox II
- As Sombrero Pillbox III
- Dungca's Beach Defense Gun
- Fafai Beach
- Gongna Beach Gun Emplacement
- Gongna Beach Gun Mount
- Naton Headland Caves
- Naton Headland Fortification I
- Naton Headland Fortification II
- San Vitores Beach Fortification
- San Vitores Martyrdom Site
- Tumon Cliffline Fortification I
- Tumon Cliffline Fortification II
- Tumon Cliffline Fortification III
- Tumon Fortification
- Tumon Pillbox I
- Tumon Pillbox II
- Tumon Pillbox III

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- Ypao Beach
- Archaeological Site
- Ypao Pillbox I
- Ypao Pillbox II
- Ypao Pillbox III
- Abong Beach
- Achugao Bay
- Agaga Beach
- Cetti Bay
- Creto Site
- Fort Nuestra Senora de la Soledad
- Fort San Jose
- Fort Santa Angel
- Fouha Bay
- F.Q. Sanchez Elementary School
- Machadgan Point
- Magellan Monument
- North Cetti Bay
- San Dionicio Catholic Church
- San Dionicio Church Ruins
- Sella Bay Spanish
- Sella Bay Spanish Oven
- Sella Bay
- Toguan Bay
- Umatac Ridge
- Umatac Pillbox
- Umatac Outdoor Library
- Anao Site
- Cruz Water Catchment
- Hanum
- Inapsan
- Jinapsan Oven
- Lujuna
- Mataguac Hill Command Post
- Pagat Site
- Pajon Point
- Talagi Pictograph Cave
- Tarague Beach District
- Torre Water Catchment
- Baza Outdoor Oven
- Anao Site
- Cruz Water Catchment
- Hanum
- Inapsan
- Jinapsan Oven
- Lujuna
- Mataguac Hill Command Post
- Pagat Site
- Pajon Point
- Talagi Pictograph Cave
- Tarague Beach District
- Torre Water Catchment
- Baza Outdoor Oven
- Anao Site
- Cruz Water Catchment
- Hanum
- Inapsan
- Jinapsan Oven
- Lujuna
- Mataguac Hill Command Post
- Pagat Site
- Pajon Point
- Talagi Pictograph Cave
- Tarague Beach District
- Torre Water Catchment
- Baza Outdoor Oven
- Light Model Tank No. 95
- South Pulantat
- Ylig River
- Ylig River Fortification I
- Ylig River Fortification II

11 Natural Preserves

- Alupat Island, Tamuning
- Afame Cliff, Sinajana
- Alutom and Yona Islands, Agat
- Ulomnia Beach, Inarajan
- Guaifan, Inarajan
- Guaifan Point, Inarajan
- Guijen and Asgon Islands, Inarajan
- Northwest Field, Dededo/Yigo

- Upper Fonte River Valley, Agana
- Heights-Maina
- Lower Fonte River Valley, Agana Heights-Maina
- Falcona Beach, Dededo



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4 Conservation Reserves

- Masso Dam and Reservoir, Piti
- Agana Springs, Sinajana
- Agana Wetlands, Agana-Sinajana, -
- Toto
- Iates, Mangilao
- Fadian Point, Mangilao
- Taguan/ 1,000 Steps Trail, Mangilao
- Laolao River Valley Reserve,
- Inarajan
- Lujuna
- Mount Alifan, Agat
- Masso Valley, Piti
- Luminao Reef, Piti
- Sasa Bay, Piti
- Sasa Valley, Piti
- Piti Bay Piti
- Tinechong, Talofoyo
- Togcha River, Talofoyo/Yona
- Tumon Bay, Tumon

1 Other Property

- Vicente A. Limtiaco Cemetery, Piti

1 Community Park

- Mangilao Park (Baseball Field)



Statistics:

October 2025 - Current Date

Call For Services: 316

Criminal Complaints: 53

Arrests: 20

Traffic Citations: 94

Search Warrants: 1



Introduction of Park Police Admin. Assistant Breanna Perez



Park Police Junior Cadet Program

- **Brief Description:** A pilot program aimed at career exploration in the law enforcement sector and educate the youth about the significance of safety in shared community spaces. The anticipated result is that the youth will be able to qualify for the apprenticeship program.
- **Purpose:** The Park Police Apprenticeship aims to instill knowledge and life saving skills in youth regarding park conduct, and enforcement of the rules and regulations as a Park Police Officer.
- **Key Features**
 1. **Apprentices:** Target Age Group: Juniors (currently attending high school), Number of Candidates: 10 juniors and/or seniors
 2. **Program Time Frame:** Summer: 192 hours, Duration: 6 weeks
 3. **Involved Agencies:**
 - a. Department of Parks and Recreation, Park Police Division
 - b. Department of Labor
- **Training Components:** Parks Knowledge, Rules of the Park, & Skills Development
- **Activity Overview:**
 1. Park Tours and Other Law Enforcement Agency Tours
 2. Hands-On Career Exercises
 3. Service Learning Opportunities

The Park Police Pre-Apprentice Program is designed to engage, educate, and inspire the next generation to value parks and contribute to their safety. Through interactive activities, training, skill development, and community involvement, DPR aims to build a safer and more informed community committed to preserving its parks.



Transitional Job Training Program

- Four (4) participants for 3 month duration
- Department of Labor (DOL)
- Purpose: To build work habits and skills after long-term unemployment
- Detailed to Department of Parks and Recreation (DPR) for administrative career training
- Result: One(1) participant recently obtained a permanent job in the government as of February 2026.



Chaise

- Park Police Mascot, K9 Officer
- Community ambassador promoting:
 - Safe behaviors
 - Promoting pawstivity
 - Demonstrating engagement with the community via school visits, community events, patrols, and awareness waves
- P.C. Lujan Elementary School Takeover

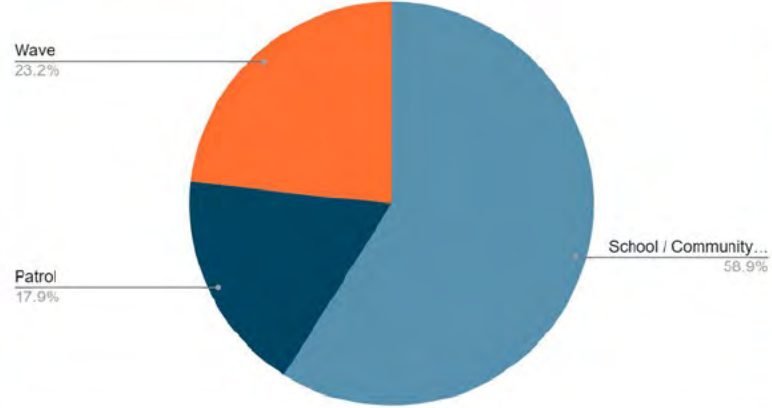


Mission: Love your parks by following the rules

- Park conduct
- Water safety
- Safety habits on the road
- Demonstrates acts of kindness
- Special topics - Alcohol/Drug-Free, vandalism, littering, bullying, and bike safety



Chaise Events



Chaise Operations	Number of Events
School/Community Events	33
Patrols	10
Waves	13
Total of Completed Operations:	56



Chaise Activity Book

- Purpose: A resource established by the Park Police Division to reinforce youth understanding of park safety and conduct
- Goal: To foster informed, responsible stewardship in the community for all
- Contains fun quizzes, coloring pages, puzzles, and games.



2024 Centric Report





Si Yu'os Ma'åse'!





received
3/5/2026 at
1040am

Department of Parks and Recreation

Depattamenton Plaset yan Dibuetision
Government of Guam

#1 Paseo de Susana, Hagatna, Guam 96910

Director's Office: (671) 475-6288

Maintenance Division: (671) 475-6354

Recreation Division: (671) 633-2521

Territorial Park Police: (671) 475-6297

Guam Historic Division: (671) 475-6295



Angel R. Sablan
Director

Warren E. Pelletier
Deputy Director

Lourdes A. Leon Guerrero
Governor

Joshua F. Tenorio
Lt. Governor

February 27, 2026

MEMORANDUM: DPR-PP-26-029


Honorable Senator Eulogio Shawn Gumataotao
38th Guam Legislature
120 Father Duenas Avenue
Capitol Plaza Building, Suite 103
Hagatna, Guam, 96910

Hafa Adai! This informational report is being submitted to update you on a question asked during an oversight hearing on February 27, 2026. The question was regarding Park Patrol Officers investigating vandalism and littering. The answer is "yes" Park Patrol Officers have investigated Vandalism and Littering incidents that have led to arrests and/or citations. Since October of 2025 to current date (February 27, 2026) there has been a total of eleven (11) criminal mischief investigations.

Vandalism and criminal mischief complaints are primarily the incidents that are investigated by Park Patrol Officers. Based on investigations, these incidents usually occur during the evening into morning hours when we do not have any officers on duty. These are commonly graffiti at the bus stops near the Liguana Parks and Ypao Beach Park pavilions/restrooms and the breaking of door locks and gates at Ypao and Fort Santa Agueda. There are some instances where arrests were made.

Littering incidents primarily are investigated along trails leading to remote sites. There have been citations issued by Park Patrol Officers. In addition to littering, Park Patrol Officers have spearheaded the removal of several homeless encampments and connected a large population of the homeless with the Department of Public Health and Social Services Division of Homeless Poverty and Prevention.

Submitted for your information


Angel R. Sablan
Director/ DPR



OFFICE OF SENATOR
Eulogio Shawn Gumataotao

38th Guam Legislature | *I Mina'trentai Ocho Na Liheslaturan Guåhan*

COMMITTEE REPORT DIGEST

I. OVERVIEW

The Committee on Public Safety Emergency Management and Guam National Guard convened an Oversight Hearing regarding the Department of Parks and Recreation (DPR) Park Patrol Division on February 6, 2026 at 2:00 p.m. at the Public Hearing Room of the Guam Congress Building in Hagåtña.

Public Notice Requirements

Public hearing notices sent out via email to all Senators and all major media broadcast outlets on February 1, 2026 (5 Day Notice) and again on February 24, 2026 (48-Hour Notice) for the Oversight hearing on February 26, 2026. All notices were also published on the Guam Public Notice Website on the aforementioned dates.

Senators Present

Senator Eulogio Shawn Gumataotao, Committee Chairperson
Vice Speaker V. Anthony Ada, Committee Vice Chairperson
Senator Christopher Duenas

Attendees

Mr. Angel Sablan - Director DPR
Ms. Melva Cruz Limo – SO, DPR
Mr. Keane C. Pangelinan – Lt., Park Police, DPR
Mr. Anthony Marinéz – Training Officer, DPR
Ms. Breanna Perez – AA, DPR
Ms. Kalani Perez – DPR
Mr. Joey A. Terlaje – Park Police Superintendent, DPR

II. SUMMARY OF TESTIMONY & DISCUSSION

Oversight Hearing - Senator Shawn Gumataotao - February 26, 2026, 2:00pm

Chairman Shawn Gumataotao: Good afternoon, everyone. Today's oversight hearing by the Committee on Public Safety, Emergency Management and your Guam National Guard regarding the Territorial Park Protection Service of the Department of Parks and Recreation is hereby called to order. Today is Thursday, February 26, 2026, and the time is now 2:01 p.m. CHamoru Standard Time for the record and in accordance with the open government law notices for today's oversight hearing were sent on February 19, 2026, and again on February 24, 2026. Notices for this hearing were also published on the Guam Legislature Website and the Guam Public Notices Website. Joining us here this afternoon is a fellow senator and the committee chairman of the Committee on Finance and Government Operations, Senator Chris Duenas. Thank you, Senator, for being with us this afternoon, and I appreciate your participation this afternoon.

Before we proceed with the discussion, I'd first like to provide some general rules of conduct for this afternoon's oversight hearing, which shall be as follows. Written comments or presentations shall be submitted to the committee. Please provide my legislative staff with your written comments for photocopying. Comments may be read, and lengthy presentations should be summarized to about five minutes. Those offering comments will be allowed to present written or oral testimony in the five-minute timeframe allotted. I ask that you please respect the committee's request. Once you are done, please remain in the room for questions or additional comments, as may be desired by members of the Committee on Public Safety, Emergency Management, and the Guam National Guard, and other members of the Guam Legislature. Questions and comments shall be confined to the nature of the agenda.

The agenda for this afternoon's oversight hearing concerns the Territorial Park Protection Service's preparation for Performance-Based Budgeting, the impact of law enforcement services across the territorial park system, including support and challenges with respect to DPR's operations budget, and the status of DPR's Park Patrol Reserve Program. For the record, the committee requested the attendance and participation of Mr. Angel Sablan, the Director of the Department of Parks and Recreation, and thank you, Mr. Sablan, for being with us this afternoon. And before speaking, I would ask you, Director Sablan, and anyone else that he calls upon to participate in the hearing shall first be recognized by the Chair and then shall state your name for record purposes. The order of questioning will begin with a panel of Senators who shall each have five minutes to ask questions. The time allotted to each Senator does not include the responses that are being provided by those of you that are testifying this afternoon. Personal inferences about the character or motive of any Senator or any individual commenting in the public hearing room is not permitted. Any violations of this general rule of conduct will result in removal from the public hearing room for this afternoon's oversight hearing. Individuals who fail to maintain proper form or decorum may be restricted from providing oral testimony and or may be asked to leave or be escorted and removed from the room. Proper form and decorum shall be practiced by all present here in the public hearing room of the Guam Congress Building.

At this time, the Committee requests that the Sergeant-at-Arms to swear in Director Sablan and any other members of the panel before he provides general comments and answers questions from Senators on the items that are outlined in today's oversight hearing agenda. So, please, if you can, Mr. Pocaigue.

Sargeant-at-Arms Ed Pocaigue: Please raise your right hand. Under penalty of perjury, do you affirm that any and all information you provide today, whether it be verbally, electronically, and in writing, be the truth, the whole truth and nothing but the truth? Mr. Chair, they are under oath you may proceed.

Chairman Shawn Gumataotao: Thank you so much, Mr. Pocaigue. Thank you, Mr. Sablan. Enacted by Governor Joe Ada on August 20, 1990, Public Law 20-201 from the 20th Guam Legislature recognized the importance of protecting our public parks and those who wish to enjoy these natural, tranquil, and historical spaces. The Senators who put forward the now 36-year-old law understood then that establishing a park protection section within DPR was critical to ensuring that these public spaces would remain accessible for residents and visitors alike. DPR leadership at the time declared that such a policy ensures that park patrol officers will be highly visible to assist our tourists and the general public, thus indicating our concern not only for the welfare of our visitors to our parks, but also our park and recreational areas.

One result, according to DPR at the time, would be the reduction in costs associated with addressing litter and vandalism across our park system. Our predecessors also warned that neglecting our public parks would discourage families and visitors to the island from engaging and enjoying these great community spaces. Guam law authorizes our territorial park patrol officers, while within the park system itself and acting within their official capacity, to arrest persons for public offenses committed within the park system, to also enforce all laws, rules, and regulations relating to the park system, enforce the Vehicle Code of Guam, and enforce the Litter Control Law.

Territorial Park Patrol Officers are mandated by Guam law to provide information, assistance, and protection for visitors and to protect park resources, and they have a duty to investigate and prepare reports on motor vehicle, boat, and personal accidents that occur within and around our park systems. In preparation for the legislature's consideration of Performance-Based Budgeting beginning in the fiscal year 2027, the committee recognizes that 13 territorial park patrol officers as of the first quarter staffing pattern for FY 2026 support the Department of Parks and Recreation in the enforcement of applicable laws and regulations across approximately 53 public parks and beaches within the U.S. Territory through Public Law 36-3, from March 5, 2021, the legislature strengthened the initial policy, which is proffered through the General Appropriations Act of 2021, Public Law 39-99, and establishes the Civilian Volunteer Territorial Park Patrol Officer Reserve.

The reserve program is designed to provide backup, supplemental manpower for the provision of the park protection duties and services of the department. Through our discussion this afternoon, the committee intends to confirm DPR's preparation for Performance-Based Budgeting. We are interested in developing a clear understanding of where our territorial park patrol officers stand with respect to the resources that are required and available to support the active and sustained enforcement of our laws and regulations across the estimated 53 parks and beaches.

And the committee will use today's oversight hearing to establish on the record the strengths and weaknesses of the Civilian Volunteer Territorial Park Patrol Officer Reserve, which the Chief Executive, in approving the legislative policy proposal in the year 2021, recognizing that empowering our community to participate in maintaining our parks as volunteers will enable our people to make meaningful contributions to our island and ultimately our people for generations to come. The committee appreciates in advance the attendance and participation of

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DPR Director Angel Sablan a d o r Territori l Pa k Patr l Officer . e lo k forwa d o yo r cooperati n s e p t forwa d o r question , a d e apprecia e yo r commitme t o contin e worki g togeth r o ensu e t e safe y a d well-bei g f a l f tho e w o utili e o r territori l pa k system. W th t at sa d I want, ik to ur it ve to Director Sa lan and a ain, han yo and we co e t the Guam Con ress Buildin .

Mr. ngel Sa lan, Director, DPR: Bo itu na ta u'anin u's, I gehi'luin I comm ttee Shawn umataot o, Senator hristop er Duena . W th nk you fo giv ng us this pp rtun ty to ome befor y u tod y to pea abou and ear about a d q es ion one of our risi g ect ons of the De artme t o Parks and ecr ation, and that's our erri orial ark Patrol sect on. Becaus the Chief, J ey T rlaj , h s, wit his sta f, repared a d onti ue to eet o ma e s re hat all t e que tions on he genda hav been addre se , I w uld def r to them o ake th pre en ation, ut 'll be her to suppo t an an wer a y question that you mi ht ha e. Thank you.

Cha rma S awn G mataotao: Than you so muc , D rector. Joey ple se, you can continu .

Mr. Joey T rlaje, Territor al Park Polic Sup rint nden , DPR: Bu na yan ha a ad i good Sen t rs. M n me s Joey Terl je a d I se ve as the Terr tor al ark Police Su erint nde t for the Depart e t of Parks n Rec eati n. Before I begin fu ther, I w ul like t recognize, g in, t e pr senc o my Direc or Angel ablan I ould also l ke to recogniz my Co ma d taff an acknowle ge their presen e today. To m r ght s Lieutenant Mar inez, Anthon M rtin z, and to his r ght is ieu ena t Keon ang linan. o my lef i my Administr tive Ass stant f r t e D vision, Ms B ian a P re , a d our Administrative Se vices Offi er f r our depart ent at th end i Ms. M lva Lim .

Se ators, we apprec ate t is opportu i y, agai , t appea befor ou and our island c mmuni y today t pr vide a concie and c ndi br efin g n evera critical ite s affecting ou pub ic sa e y pos ure nd our bi ty to se ve th co mu ity e fectiv ly At this time, I ould ike to give my he rtfel th nk you to very memb r o the De art ent of abor and D partment o Parks and Recreation emp oye e wh s ppo t our missi n aily. Y ur unwav rin commitme t, profess onal sm, hard wo k are he fo nda ions of the sa ety, ecu ity, a d enjoyable e perien es that our om unit we serve exp ct an d serv . Se ator Duen s and Senator G ma aota , humb y re uest that we hold the ques ions until my tea have ompleted hei te timony. My eam and I will cover thr e areas as req ested.

N mber o e, a ai , t at was ea lie mentioned as the p eparat on or the Perf rman e-Base Bu get ng. The impac , numb r wo, is th impa t of law enforc ment s rvices across the Territorial ark yste and the DPR o eration l bu get. And ast s the s atus of the ark Pat ol eser e Offi er Progr m.

Our p ese tation will al o includ , nd I l ar ed hi es erd y from S n tor Du na , w ll nclude h Park olice Divi ion where t as efor , wher it is oday an wher do we want to go in t e future. So ant o go bac a d p ovide a ittl hi tory a d bac ground f he Pa k Pol ce Offi r that as entioned ear i r in Sena or Gumataotao's, ju t w nt yo to see w e e we w re at W e I fir t ta ted in April 20 3 as every ma ager and id man ger, co duc ed an inv nto y. hat was th fi s th ng that I wa ted to d is wan ed to be accou table So I onducted an invent ry of the staff nd t e equ pment nd the doc ments. And I was s rpr sed o iscove that ba k n A ril 20 3, there was no standard operating procedure. Pretty much it was jungle rules. And Senator Gumataotao, you know we worked together at the court. You

were the policy guy, you were the communications director. And we worked together and we see how the importance of policy. Without the policy, there will be inconsistencies administratively, there will be inconsistencies operationally, there will be no accountability, no transparency, no safety protocols, which to me affected the quality of service significantly. So when I first started with the staffing, the division consisted of three Park Police Officers operating with limited capacity to meet daily safety and service demands. The resources, they operated with four official vehicles, the officers had no proper identification, meaning they had no badges and no office space for them. The infrastructure, there were no standard operating procedures or official forms in use that led to inconsistent practices, there was no computers. there were no police radios, there were no tasers, and the inventory consisted of six firearms. The facility, the absence of office space, computers, no police radios and evidence room hindered communications, record keeping and the ability to provide timely support to the officers in the field. And although it was identified in the law, there were no Park Police Reserve Officer Program. Overall, the overall impact, these constraints impacted our ability to respond promptly to incidents, maintain professional standards and sustain morale within the team. So the progress in its current state, in our staffing we have, we have expanded to 24 officers, increasing our capacity to cover parks more comprehensively. We have 10 full-time officers and 14 Park Police Reserve Officers. We created a mountain bike unit. This objective was to expand patrol reach into rugged and off-road areas where our patrol cars were less effective. We created the Honorary Park Police Officer Program. The Honorary Park Police Officer Program recognizes members in our community who contribute to public safety, build trust and supports our mission without granting sworn powers. The benefits are that we strengthen community relations, expand our community outreach and education, volunteer support for non-law enforcement tasks and support during special events and recognize recognition and morale. Facilities and training space, we now have dedicated office space, evidence room for our personnel improving storage, coordination, documentation, day-to-day operation and a training room that accommodates 25 officers.

Governance and procedures, we have developed and implemented standard operating procedures to guide daily activities, incident response and administrative tasks. Equipment and uniform, we now have nine official vehicles, one mule, two mountain bikes and other enhanced police equipment to support field operations along with new badges, new uniforms to reinforce professionalism. We now have seven laptops and five desktop computers. We have 16 police portable radios, Motorola XTS 3000 and four Motorola APX 4000 and two charging stations. We now have a gun safe, we have two gun safes. We have now 26 total firearms and five tasers. We now at our office is equipped with the National Crime Information Center, NCIC. This database allows our officers to access of any inquiry for prompt disclosure of information in the system from other criminal justice agencies about crimes and criminals. We have now the access to Departmental of Motor Vehicle, it allows our officers to run license plates or driver's license information, registration statuses, license plate validity, vehicle VIN and license statuses. This information is critical for our officers to make informed decisions or to advance investigations. We now are equipped at our office with the Law Enforcement Records Management System or LRMS. This system is a centralized secure digital platform used by police agencies to create, store and manage incident reports, arrests, records and evidence. We also are equipped with the mobile system, it's run by the Guam Police Department that enables our officers to access and update critical data. And the advantages of the systems are that enhances situational awareness for officer safety, identifies individuals wanted by the court and faster response time and improves data quality.

Moving forward into the future, our next step again is to sustain and grow, maintain momentum with support for sustained staffing levels, ongoing recruitment and professional development opportunities to retain qualified officers. We continue to improve our support. We've created a standard operations committee. These individuals review cadence for all SOPs, forms and operational processes to ensure they remain aligned with the best practices, legal requirements and community needs. Resources allocation ensure continued access to necessary equipment and vehicles. I'm going to be trying to meet with Senator Gumataotao again later to request, sir, your support to adjust the existing law with our park police. Like you mentioned earlier, our jurisdiction is confined to our territorial park system and the way we want to expand it is the powers shoreline throughout the whole island, even to enforce the vehicle code of Guam. I'll give you an example. And so far, it hasn't been contested, we've been giving citations for violations out there. There is just no way, and I continue to tell the officers, go out there and do what is necessary in the best interest of our community, making it safe. Go out there and you see a violation, reckless driving, things like that, that will compromise the safety of our people, you go out there and you enforce. Until the courts tell us otherwise, we will continue to go out there and again perform the duties, our duties in the best interest of our community. So again, the legislature would create the bill, the executive branch that we are in, we do the enforcement portion and the judiciary interprets it until it's appealed up into the Supreme Court, we're going to continue to do what is necessary to keep our people safe. Our current and continued emphasis areas, again, we're going to comply with the post mandates and training for all of our park police officers. We're going to continue the completion of the required in-service training, the use of force, firearms training, first aid, CPR, and AED. We are creating now the, we have created with the Department of Labor, the Park Police Cadet Summer Program, which Ms. Brianna will get into the details.

Education and outreach programs, we continue to provide that education and outreach to our elementary school levels. Just recently, it was yesterday at the elementary school in Sinajana. What is that? C.L. Taitano. We continue to do that. We reach out to our children to provide that information. We continue to patrol and conduct our law enforcement responsibilities. We continue to adjust our work schedules and our areas of responsibility. We continue to grow our park police reserve officer program.

And again, as managers, we continue to support the standard operating procedures committee to create SOP and tracking system to prevent gaps and to begin timely adjustments in our Standard Operating Procedures to ensure consistent, efficient, and compliant manner. We have created and we continue to support for morale concerns, we have created employee recognition program.

We assist and request other agencies as requested to ensure again, community safety. At this time, I would like to give the opportunity to Lieutenant Martinez for his portion of the presentation.

Mr. Anthony Martinez, Training Officer, DPR: Good afternoon, honorable senators. My name is Anthony Martinez and I serve as the training officer for the Department of Parks and Recreation's Park Police Division. I am writing to provide an overview of our division's training initiatives and commitment to professional standards. Under the current leadership, our division has delivered comprehensive training across core operational areas to enhance officer proficiency and safety. These areas include tracker training, defensive tactics, standardized field sobriety tests, tactical medic officer survival, taser training, and a broad of mission essential skill sets. We emphasize scenario-based training, de-escalation techniques, cultural

competency, and community engagement to strengthen public trust and maintain accountability within our division. All park police officers maintain full compliance with the peace officer standards and training, also known as POST, in education and physical requirements through regular certification cycles, in-service training, and timely credential renewals. All of our park police officers are current with annual firearms qualifications, taser training, CPR first aid, and AED. We currently have five park police officers that are certified in water safety and high surf personal watercraft rescue. In addition to our officers getting certified from other law enforcement entities, park police has conducted trainings for other law enforcement agencies in areas such as defensive tactics, officer survival, tactical tracker, and most recently, active shooter for administrative response here at the Guam Congress Building. All park police officers are currently being updated with training opportunities with other local law enforcement agencies. We remain dedicated to mentoring recruits and maintaining precise records to track the progress of our training outcomes. Thank you for your time and continued support of these initiatives.

My apologies. At this time, I would ask Lieutenant Pangelinan to provide his portion of the testimony.

Lt. Keane Pangelinan, DPR Park Patrol: Hafa adai good senators, I am Keane Pangelinan, I oversee the civilian volunteer park patrol officer reserves and patrol operations.

So, an update on the civilian volunteer park patrol officer reserves. This was established through a Public Law 36-3 that was introduced by Senators the late Jose Pedo-Terlaje and Honorable Tina Rose Muna-Barnes. This established 77-203.1 to Article 2 of Chapter 77, Division 2, Title 21, Guam Code Annotated. Annually, the Department of Parks and Recreation receives \$90,000 to fund the reserves program. This \$90,000 would fully fund a total of 15 reserve officers. So, the reserve program, beginning with the hiring and selection process, an applicant will submit an application along with certifications, police and court clearances. The application will be vetted by Park Police Management and lastly sent to the Post Director, Mr. John Lizama, for his approval. Upon selection, the reservists will undergo an in-house training. This includes firearm qualifications and review of internal policy and procedures. There is an established standard operating procedure that guides the reserve officer in his or her duties. This SOP also mandates the reserve officer to complete a 20-hour minimum a month to maintain his or her status. The reserve officer will then undergo on-the-job training with a senior officer. Currently, there are a total of 14 reserve officers. Twelve of the 14 reserve officers are full-time employees, law enforcement officers with other law enforcement agencies, such as the Guam Police Department, Guam International Airport Authority Police, Guam Port Authority Police, Superior Court of Guam Deputy Marshals, and the Department of Military Affairs. All reserve officers are POST certified. Regarding reserves payments, timesheets for the reserves are submitted monthly to the Department of Administration for processing and payment. The reserve officer must complete a total of 42 hours to receive the monthly stipend of \$500. The reserve stipend payments are currently up to date.

In regard to patrol operations, in 2023 into early 2024, there was a total of 13 police officers with the park patrol unit or division. Today, staffing stands at 10 officers, with two on indefinite leave and one on military leave. Our duties consist primarily of park patrol operations, including opening and securing multiple public facilities, monitoring visitor activity for safety and rule compliance, responding to incidents or emergencies, maintaining a visible presence to deter unsafe behavior or criminal activity, to investigate criminal complaints and make arrests, seize evidence, and police report writing. Currently, with the seven officers, five are assigned

to patrol, we are maintaining a seven-day operation from 7 a.m. to 7 p.m. These hours are the peak hours of when our public facilities are being utilized.

When we had the full 13 officers on duty, we operated seven days a week from 6 a.m. to 11 p.m. To properly sustain operations, the department would require 26 officers to maintain a 24-hour, seven-day-a-week coverage, or at a minimum, 16 officers to operate from the 6 a.m. to 11 p.m. hours. With the five on, the five currently assigned to patrol, we currently have 292 total properties that the DPR Park Patrol Division patrols and maintains. There are 45 territorial parks, 56 territorial seashore parks, eight recreational facilities, 166 historic sites, 11 natural preserves, four conservation reserves, one other property, and one community park. I'd just like to share the statistics with you, Senators, for the five officers that's been patrolling. From October 2025 to current date, there has been a total of 316 call for services. These are calls that require police response and attention that do not necessarily end with police taking action. This also includes funeral escorts responding to calls that are unfounded or responding to calls where victims do not wish to file a complaint. There's been a total of 53 criminal complaints, 20 arrests, 94 traffic citations issued, and a total of one search warrant drafted and executed, sir. That would complete my testimony, sir. Thank you.

Mr. Anthony Martinez, Training Officer, DPR: Senator, thank you. I would like Ms. Brianna Perez to present her presentation.

Ms. Brianna Perez, AA, DPR Park Police: Good afternoon, honorable Senators. My name is Brianna Perez, and I serve as the Administrative Assistant for the Park Police Division. I oversee the public education and outreach programs, which are essential for building trust within the community, ensuring visitor safety, and promoting the stewardship of our park lands. The Guam Department of Parks and Recreation's Park Police Division is proud to announce a partnership with the Guam Department of Labor for the Pre-Apprenticeship Program, which launches the Park Police Junior Cadet Program as of this summer of 2026. This pilot initiative is designed to provide Guam's youth, specifically juniors and seniors in high school, with career exploration opportunities and an education regarding the role of law enforcement in maintaining order in public spaces. Participants will receive a paid internship by DOL whilst gaining practical training and experience from our Park Police at various parks, recreation facilities, and historic sites within a span of six weeks.

In addition, Park Police was allotted four participants in 2024 under the Department of Labor's Transitional Job Training Program to assist the Park Police administrative operations. The program is a short-term paid work experience for those with little to no work experience. The goal is to build work habits and skills after long-term unemployment. As a result of this TJT program, there was one participant that successfully became a permanent employee of the Government of Guam as of February 2026. To support our outreach mission of safeguarding properties, visitors, and patrons, the Park Police Division established a standard operating procedure for Chase, Park Police's mascot and canine officer. On September 9th of 2024 specifically, Chase serves as a community ambassador, promoting positive behavior and engagement through school visits, community events, patrols, and awareness initiatives. In most engagements, Chase helps prevent crimes by educating the public on park conduct, water safety, and road safety, while modeling acts of kindness with addressing topics such as remaining drug and alcohol free, vandalism, littering, bullying, and bike safety. He advocates for the community needs and operational challenges that Park Police may experience. Recently, Park Police visited P.C. Lujan Elementary for Career Day. Chase and his partner, one of our lieutenants here, discussed duties in public service, giving students exposure to park conduct,

park inventory, daily operations, government vehicles, Class C uniforms, and the physical agility test officers are mandated to complete to keep the park safe. And just to give you an idea in terms of our Chase operations, as from 2024 up until recent, we have about school, about 33 school and community events, 10 patrols, it's a little hard with the mascot, 13 waves for awarenesses that we may experience, and we have a total of 56 successful operations completed. To complement these efforts, we developed the Paws in the Park, Picking Up the Pieces activity book to reinforce youth understanding of park safety and conduct while fostering responsible, informed stewardship in the community. To sustain the program and its operations, the division is actively pursuing additional funding sources to benefit this program as well as the community. And if I may, can I please approach the front? I have some physical copies of the Chase activity book and also the citizen-centric report as well for our division.

Chairman Shawn Gumataotao: You can give it to my legislative staff. They can help distribute. Thank you so much.

Mr. Joey Terlaje, Territorial Park Police Superintendent, DPR: Let me see that book. Let me see that book. Senator Gumataotao, Senator Gumataotao. Let me see that book. It might look familiar to you. This is, we kind of follow the courts out, playing by the rules book. So, it's for kids friendly coloring book and stuff like that.

Chairman Shawn Gumataotao: Yeah, don't forget, Joey, that imitation is the most sincerest form of flattery. So, I'm sure that this is not a bad product. So all good. Thank you.

Ms. Brianna Perez, AA, DPR Park Police: Thank you. That completes my...

Chairman Shawn Gumataotao: All right. Thank you so much.

Mr. Joey Terlaje, Territorial Park Police Superintendent, DPR: Senators, you know, that, you know, that's pretty much our, we closed, but from a challenging standpoint in 2023 with limited personnel, no SOPs, no forms and minimal resource, we have progressed to a more capable and organized park police division. The combination of increased staffing, dedicated office space, formal standard operating procedures, additional vehicles, improved equipment, new badges, uniforms, evidence room positions us to deliver safer, more reliable and more professional service to the community we serve. We are now subject to any questions that you may have.

Chairman Shawn Gumataotao: Thank you so much, Joey. Mr... do you have anything else to add to the very end?

Mr. Angel Sablan, Director, DPR: Yes, Mr. Chair. At the beginning, when you hear everyone here say, um, park police division, they say, um, lieutenant, they say, um, what we want them to be, but they are not actually that. I say that because while I want to make sure that the park patrol becomes park police, it is not in statute. When I want to change it from park patrol section to park police division, again, it's not in statute. While we call them lieutenants and sergeants, that's us internally, but if you look at us, and even chief of police for the parks, we do that internally, but if you look at our staffing pattern, there are no such positions.

So, I mentioned at the very beginning that they're a rising part of DPR, and I think to do them justice and to make them feel like they are a part of the law enforcement community that takes care of not just parks, but assists every other law enforcement entity out there whenever the

request for assistance comes about, that we do right for them, that we do call them the park police, that we call them the division, that we call them chief and lieutenants and sergeants, not just internally in the department, but in statute. And so, I thank them for their testimony today. We've come a long ways. They have come a long ways from when I first started in late 23. And when I first started, Chief Joey almost every day came to me and said, sir, these are the things that we need to do. I actually gave him free reign to go ahead and turn what was then a very disorganized section at DPR to what it is today.

And so, I hope you recognize that, and I hope that going through the performance-based budget, what the future looks like for us, and the request for improving their section to a division, that we would actually take a long, hard look at making it happen. So, I appreciate your support. Thank you.

Chairman Shawn Gumataotao: Thank you so much for that, Director Sablan. We're going to go ahead and go in the order of our agenda and the first set of questions will be focused on the preparation for Performance-Based Budgeting. And I will begin the questions, and of course, I'll give it off to my colleagues. But first, let me ask this. Recognizing that Section 43 of Public Law 29-19, which was enacted by former Guam Governor Felix Camacho on September 29, 2007, it required the respective heads of several departments and agencies, including DPR, to develop and implement Performance-Based Budgeting no later than September 30, 2009. Now, what records are available summarizing the actions DPR took to comply with the 2007 law, including compliance to BBMR Circular 09-01, covering the topic of PBB, which was issued on October 31, 2008? It's a bit of a history lesson, but it's an important question for the committee.

Mr. Angel Sablan, Director, DPR: Thank you, Mr. Chairman. We actually met with the chair of the Appropriations Committee specifically to address the Performance-Based Budgeting, because as you know, DPR is one of the three departments that have been selected to work on a performance-based budget. And to be very honest, I think our division heads opened some eyes at that meeting yesterday because there's things that we had told them that they didn't know was actually existing. Where this performance-based budget back in 2009, it was never done. And I can search high and low in the department and I won't find one. And so the law is the law. And now that we're trying to come up with FY27 based on PBB, you can be certain that from here on in, DPR and hopefully every other department will comply with the law.

Chairman Shawn Gumataotao: Thank you so much for your candor there, Director Sablan. Specifically to our Park Protection Service, what information can you all share confirming whether DPR's territorial park patrol officers and their mandates were ever considered by the current or past administrations, I know we heard a little bit from you, as a targeted program for Performance-Based Budgeting?

Mr. Angel Sablan, Director, DPR: Well, because there was no work done to make it a performance-based budget, every single year that we prepared a budget was basically prepared by our ASO and it was just the input of the department division heads and basically comes down here based on the fact that we do not exceed the budget ceiling that's proposed by the executive branch. So we live within those numbers. We did prepare a budget which is much, much higher than the budget ceiling. And when we got our budget ceiling after that preparation, of course we had to come back and do the math all over again. And so as far as the Parks Patrol Division, we, although we wanted so much, we had to do with much less. And so we had those numbers reflect the FY27 budget as it had currently been submitted.

Chairman Shawn Gumataotao: All right, thank you so much. Acknowledging that the concept of Performance-Based Budgeting seeks to link, again, your budget requests with program performance, and I'm very encouraged, by the way, by the presentation today, so don't, let's not get that wrong. How often from your, in your experience and previously in talking with some of your staff that have been here a little bit longer, how often does DPR review the responsibilities of the Territorial Park Patrol Officers against the department's annual legislative appropriations, personnel requirements, and resource availability?

Mr. Angel Sablan, Director, DPR: Well, I can say that almost every month when we have our division heads meeting, we look at the needs of the chief and his staff. And based on the budget that we have, even if he says, sir, I need to fill three more positions, we look at the budget and there are no three more positions to fill. So as far as trying to perform what we need to perform, we're always, our hands are always tied by what is available as far as funding is concerned. So do we meet? Yes, we meet. Do we address it? Yes, we address it. Do we ask for it? Yes, we ask for it. But as I told Chairman Duenas yesterday, when we ask, we don't always get. And so we do meet, and records of our division head meetings can show you that we have dealt on a one-to-one basis, I have served, the deputy has, and the chief together, and with our ASO meet together to see how we can, I know it's used all too often, steal from Peter to pay Paul, to make sure that at least what they're asking so that they can perform their duties can happen. And unfortunately, sometimes, no matter what we do, a penny is a penny. We can't increase it more. And so I feel for them because they want to do the job, and they can't. And luckily this year we've had the opportunity to be able to use what we call the Public Recreation Services Fund, that we finally were able to open at a bank, although it's been in existence for quite some time in statute. No one has implemented it. They just took all those fees and deposited it into the general fund, and you know what happens to that. Of course the legislature comes back and appropriates the same amount of money that we deposit into that fund back to us, but then we're bound by all these other stumbling blocks where we have to go to procurement this, even if we had an emergency, a flat tire, a dead battery, we won't be able to go and fix it like we do now because it's not a revolving fund, but it's a services fund that we do put our fees into. That has helped us certainly a lot to assist not just the park patrol, but every other division that needs funding. So as far as trying to meet so that we can do what we can and make it performance-based, we do.

Chairman Shawn Gumataotao: All right, thank you so much for that. And when you say rob Peter to pay Paul, it's probably, we're talking public safety agencies, and again, probably the worst words to use when we're talking about the enforcement of law, so perhaps, maybe it could be a Title IX violation, but the idea is, no, we appreciate your candor. *Yeah, yeah.* At this time, I want to recognize the Vice Chair of this committee and the Vice Speaker of the Guam Legislature, Tony Ada, for being with us. Thank you, Senator, for being with us, I'm going to go ahead and now ask our finance chair and government operations chair, Senator Chris Duenas, if you have any questions on preparation for Performance-Based Budgeting, and you have five minutes, sir.

Senator Chris Duenas: Si Yu'os ma'ase', Chairman Gumataotao, and welcome to Chief Joey and, of course, Director Saban and the entire team, and thank you for your presentation. It was very thorough, and I think the committee appreciates that. Mr. Chair, your line of questioning was absolutely appropriate, and as was discussed by the director, we met yesterday. I'm going to probably take this opportunity to give a report on how I believe Performance-Based Budgeting is going and what we expect to see from Parks and Rec. Certainly, yesterday we had

a very frank conversation, and it was what I got from, actually, the other two agencies as well, Rev and Tax, as well as DPW, and that's what it was designed to do. Mr. Chairman, the launch from Office of Finance and Budget and this Republican majority, this majority of the legislature, as we discussed going forward, is to set the tone going forward and to establish doing what is called for in law, which, with these eight entities most especially, is performing Performance-Based Budgeting and submitting in that format. I've got to say that it's been a big eye-opener to everyone involved in terms of the process, the training by Office of Finance and Budget, I think, has been excellent, but here's where we're at. What I expect is similar to what Chief Joey has presented today is a very true and honest assessment of where they're at, and the measurement matrix contained in Performance-Based Budgeting is going to basically bear out whatever exists within the organization, and it's going to be a true and honest picture from what I understand and the way we're preparing it. Some divisions could come in and be performing at a level of 50% or slightly higher depending on what resources they have and what they're going to present. What I mentioned yesterday, Mr. Chairman, is the purpose of launching this as the initial phase of the three agencies, including DPR, is to get an honest picture and snapshot of what's being prepared by the departments and agencies in the performance-based budget format because, yes, we're going to see, I'm sure, a need for additional resources, as has been expressed by the director and others, but the design of Performance-Based Budgeting when it goes to the whole of government is to find out where our priorities align.

Later on, when we go past Performance-Based Budgeting, I'm going to ask a couple questions based on the presentation that actually I can see where in other agencies, post-commission, law enforcement, and the like, there needs to be a unified approach, and perhaps those resources exist on a global scale, not just, you know, and also an evaluation of the mission and, you know, as a step forward and an extension because especially in this report today, we're talking about essentially a law enforcement arm, and I think that it would be irresponsible to not do this without proposing legislation, not incorporating the whole law enforcement regimen, really, for the island. And so I respect the presentation. I respect what the men and women are doing out there.

Now, you're right, Director Sablan, there's been a marked change in terms of presence, in terms of enforcement, and in terms of, you know, execution. But on the performance-based budgeting front, I wanted to take this opportunity to thank DPR and their team for their interaction with us, and I look forward to their presentation as it comes forward. But my observation is they're aware. They're also going to come back and present to us what they believe we asked for, and I think we're going to get a great presentation from DPR going forward. But I don't have any questions because we did this exercise together yesterday. So, thank you, Mr. Chair.

Chairman Shawn Gumataotao: Thank you so much, Senator Duenas. Vice-Speaker Ada, you have five minutes on this idea of the Performance-Based Budgeting. Do you have any questions?

Vice Chairperson/Vice Speaker Tony Ada: No questions, Mr. Chair, I'd just like to thank the panel for coming forward and being here today to present on this oversight hearing. Thank you, sir.

Chairman Shawn Gumataotao: All right, thank you so much, Vice-Speaker Ada. Let me now turn my questions over to the impact of law enforcement services across the territorial park system, and specifically your operations budget for the...on the law enforcement side.

So, just in my research, for the last ten years, DPR had on average four territorial park patrol officers on staff, in varying numbers. Could be somewhere a three territorial park patrol officers, perhaps one recruit, over the last decade. So, my question, and maybe I can, this is to the Director, why the departure, and maybe I'd probably a common-sense answer, but why the departure from the enabling statute from 1990 that spells out just eight positions to include one park ranger superintendent, one park ranger three, two park ranger two positions, and four park ranger one positions?

Mr. Angel Sablan, Director, DPR: Mr. Chair, actually, there is no departure. As I mentioned to you, the different titles that we are calling our officers is the same positions they are filling, it's just the title that's internal to us. As far as budget, and as far as their salaries, they remain what it is as far as the budget is appropriated for by the Guam Legislature. We have increased the number of personnel. We still have some vacancies that have not been filled. We've had four that have resigned, not because they don't love working at DPR's division, but because, as you probably see in the staffing pattern, the pay for our park patrol officers are very, very low. And they have gone on to other law enforcement positions that pay much higher. And perhaps, I think maybe the chief here would later come to you and explain that what sometimes they give other law enforcement agencies, they don't give to the park patrol. And that's where we need to start leveling this out and making sure that if you're going to consider park patrol law enforcement, that they all fall under the same umbrella as other law enforcement. But there's really been no departure, except us doing it internally for morale purposes and for recognizing the officers themselves as to their abilities and to what they can offer the section. Because if you're all TPP 1s, who reports to who? And so the chief has made those designations and I have actually approved it to make sure that we do have a hierarchy in that section so that everybody knows who to report to and everybody knows what they're responsible for, even though their titles may be the same and pay may be the same.

Chairman Shawn Gumataotao: Okay, so that gets me to my next question is, at 13 that was listed on your last quarterly staffing pattern for FY 2025. There is now, or there's more now, TPPO staff, 13, than the whole of all of your DPR divisions at this time. I don't think there was a change in mandate per se. So can you help us understand how you were able to fund when authorizations had just sat near an average of six law enforcement personnel per fiscal year?

Mr. Angel Sablan, Director, DPR: Maybe our ASO can explain that. But there's been, it's on the staffing pattern, no? How do we have 13?

Ms. Melva Limo, ASO, DPR: Your question again, sorry. How do we have 13 staff? Okay, so you know what, it was in 2003, 2023 is when it was only four. So when I came on board in 2024, this is what I inherited, yeah. So, I guess it was the former director who had implemented these positions. Is that how?

Mr. Angel Sablan, Director, DPR: Unfortunately, none of us were here at that time when they.

Chairman Shawn Gumataotao: No, no, I'm just trying to just get to the ground on understanding that we didn't change a mandate or anything. *No*. How we went from, I mean, like I said, you have this quite a bit in this one division than any other park division today. So how did you, how were you able to fund, how were you able to fund these positions?

Ms. Melva Limo, ASO, DPR: Well, in other divisions, so what happened here is that these positions were already filled and what I did was I went ahead and filled up these positions first with the vacancies that we had in 2024. But in this, it was, this is the number of employees that we had since 2023.

Chairman Shawn Gumataotao: Okay.

Ms. Melva Limo, ASO, DPR: From four.

Chairman Shawn Gumataotao: Okay, okay, no, thank you for that. Very similar question. Is anyone at the panel aware, when did the operations, the funding for the territorial park patrol officers switch from being funded by the Tourist Attraction Fund to the General Fund? What year was that?

Ms. Melva Limo, ASO, DPR: Oh, okay. So what happened here, when I, in the beginning, after the, there was four park staff. So it was actually funded by the ARPA fund.

Chairman Shawn Gumataotao: So that would go back to 2021, 2020?

Ms. Melva Limo, ASO, DPR: I think it was 2020, 2022 is when these, yes, when these positions were actually funded by the ARPA funds. So when, when we were, when we were being budgeted, so BBMR mentioned that we needed to like start moving these staff to the local funding, so that's what I did.

Chairman Shawn Gumataotao: So it moved from the Tourist Attraction Fund?

Ms. Melva Limo, ASO, DPR: No, from the ARPA funding.

Chairman Shawn Gumataotao: Okay, no, but that's what I'm saying, because in the past, this has been a Tourist Attraction Fund funded operations of the Department of Parks and Recreation. So, and maybe you can get back to the committee, just do your research, when the actual conversion of this entire operation went from the Tourist Attraction Fund to General Funded positions.

Ms. Melva Limo, ASO, DPR: Okay.

Chairman Shawn Gumataotao: If you can.

Ms. Melva Limo, ASO, DPR: Yeah, I'll get back to you.

Chairman Shawn Gumataotao: And why I was asking about the switch in mandate, *Ok*, because I just, in my own little research over the last three legislatures, we added a park shrine in Chalan Pago, sorry, a parks transfer in Chalan Pago. We offered up a shrine that we were building in the parks in the 37th. In the 36th, we created the alcohol-free zone in all of our territorial park systems. We also created in the 36th also the Territorial Park Patrol Reserve Program. And in the 35th, we changed the appointment process of our Director of Parks and Rec, and then the GFA's Southern Sports Complex in Agat was also mandated. So hence, when I was thinking of when this was shifted, I'm just trying to understand from a policy point of view, the bigger shift of when we moved away from the TAF to the General Fund. Again, under the enabling statutes, I just want to switch gears if I can. Your territorial park police

officers are responsible for the enforcement of park rules and regulations, vehicle code, litter laws. And I just, what I appreciated was in your presentation, you mentioned some of the citations and the like. That was super important, because I was going to ask you, how many of you guys did? And it's pretty clear in your presentation today, the work since October. So thank you in advance for answering those questions. And because there's a lot more policies, right? You have 15 that cover different rules and regulations that's on your website. And so I think, again, thank you for putting it. You had a comment on the...

Lt. Keane Pangelinan, DPR Park Patrol: I was just going to say, you're welcome, sir.

Chairman Shawn Gumataotao: Oh, thank you. Quite honestly. Do you guys have any idea how much in fines were generated from those particular actions? Were you guys able to collect at all?

Mr. Angel Sablan, Director, DPR: Mr. Chair, we don't collect any fines. These are all citations that go to the court, and we don't see any of that.

Chairman Shawn Gumataotao: So we need to change the law, perhaps, to get those monies back to you. I think the mayors also do the same thing, right? *Right.* So, food for thought, I guess. Okay. Vehicle code violations, I think we saw that too. So, thank you again. And vandalism and litter. I know we don't talk much about vandalism and litter. It's kind of the main mandates of the park patrol. You guys are still investigating those crimes?

Lt. Keane Pangelinan, DPR Park Patrol: I don't have... I'm sorry, sir. I don't have an exact number that was incorporated in our criminal complaints. But I can later get a breakdown and get back to you, sir.

Chairman Shawn Gumataotao: Right. Thank you so much for that.

Lt. Keane Pangelinan, DPR Park Patrol: You're welcome, sir.

Chairman Shawn Gumataotao: And then just one last question, and I'll turn it over to my colleagues again. Talking about the... And this is more probably for Joey. It explains that in your role, you are responsible for resource management duties in the main statute. Can you explain part of your day that you have to deal with? Is that just managing where people are going and its operations?

Mr. Joey Terlaje, Territorial Park Police Superintendent, DPR: So, the way I broke it down with the Park Police Division is I broke it down into two components, the administrative portion and the operational portion. And like I mentioned earlier that Lieutenant Keane is officer-in-charge for the operation. Administratively, on a day-to-day, almost 85% of the time I'm at the office, I'm going through the policies. Because as a manager, I lose sleep sometimes. I get worried. I get scared that my officers are going to be placed in a position where there's going to be some liability based on the absence of standard operating procedures.

So the culture that I've come from over the judiciary and even as the Deputy Director of the Department of Corrections, and it just carried over to the Park Police Division, I see the importance of making sure our administrative policies, our general orders, and our mandates that we comply. Absent of that, it really sets us up, one, for failure. And it really sets us up for civil and criminal liabilities, and as a manager, that scares me. So again, 80%, 85% of the time

I'm in the office reviewing and working with the Attorney General's office and making sure that we cover all bases with our policies. That's the majority of the role that I take. But then again, I do engage with the officers. I go out there and we try to maximize our services, including myself going out there and making checks of the parks and conducting the enforcement where necessary.

Chairman Shawn Gumataotao: All right, thanks. Thanks so much, Joey. I'll go ahead now and turn it over to my colleagues. Senator Duenas, you have five minutes. Questions on impact of law enforcement services across the territorial park system and their operations budget.

Senator Chris Duenas: Si Yu'os ma'ase', Mr. Chair, and I think you laid it out, you know, I mean, in terms of where we're at. And this is where the rubber will hit the road now. So, I mean, while I appreciate, once again, the services and the recruitment and everything else, I knew that wasn't going to be your answer because that is what's happening in many other agencies, that programs that have been funded under the ARP program are now to be absorbed or being required to be absorbed by BBMR over into your local budget. So, once again, for the record, ASO, and identify yourself again. So, you had to basically move money from other divisions in order to be able to fund the operations of the park patrol. Can you go ahead and state that for the record and identify yourself once again? This is for record-keeping purposes.

Ms. Melva Limo, ASO, DPR: Okay. My name is Melva Limo and I'm the ASO for Department of Parks and Recreation. And you're right, this was what I had encountered when I came back to Department of Parks and Recreation was where I had to, these positions were under the ARPA funds. And then I had to change the funding source to local funding. So, at the end of the fiscal year, I think it was FY24, is when I had to start changing the position numbers from ARPA 01 to our general fund positions.

Senator Chris Duenas: So, and this is where I wanted to go, Chief Joey, is that, to me, the way, the framework that you've kind of merged into now really is, if you look by design on the recently passed law under MAULEG, really should be the impetus for the coalition of law enforcement. And the operational capability. This is why I'm saying between post-commission, which I'm working with the chairman on, and the MAULEG provisions, because really, if you look at the way you've set things up, essentially, you're, I want to ask you this question, Chief. How many, because I understand you have actually a couple of folks on your team that are actually former GPD, correct?

Mr. Joey Terlaje, Territorial Park Police Superintendent, DPR: That is correct.

Senator Chris Duenas: How many officers that were former GPD?

Mr. Joey Terlaje, Territorial Park Police Superintendent, DPR: Former GPD officers, there's three of them, three. So, actually, if you looked at, if MAULEG was in full force, those officers wouldn't even need to be sworn. They would still carry their credentials, or no? They would, based on the peace officer standard of training and their past experiences, they wouldn't have to, and we've engaged every meeting with MAULEG. We are committed to supporting that mandate. In the meeting, they had mentioned that, you know, that's not going to be on-the-job training. We need officers in there with the experience and the training to perform the duties effectively and right away. So, yes, we're going to provide that mandate with the officers that are experienced.

Senator Chris Duenas: So, Director, I mean, here's the dilemma. Because so now that you've assumed working with the administrative officer, the ASO, and you've assumed that obligation, which means you had to not fund other divisions, but your budget was status quo for this fiscal year?

Mr. Angel Sablan, Director, DPR: I believe it was a little bit over \$100,000 upwards of what we had last fiscal year, which is, you know, certainly not enough. And that's why, as I had told you yesterday, this PBB is going to certainly, at least for us, show that if we're going to do what our mandates are, it's going to increase what we've already submitted. And just to give you an example, I know that the chair talked about vandalism and crimes in our parks. As I told you yesterday, a lot of that happens after the parks are closed and we don't have anyone there, simply because we don't have a 24-hour police presence. The other thing is, I give you an example right across the street here at our cathedral. You see on a daily basis homeless that are sitting in the front or around the cathedral. That is not our jurisdiction, but yet we are asked by GPD to come and assist and remove these people. And we do, not just at cathedral, but any other place that they ask us to remove. At our own jurisdictions, certainly, Lieutenant Martinez will tell you that every single day, a homeless person is removed from our parks. We help them go to the homeless coalition, but in one or two days, they're back again. And so, jurisdiction-wise, we would have to start doing that. And performance based wise, if we're going to show how much vandalism our park police have cited, it's probably going to be only at 40-30%, because not much happens during the day. Everything happens at night. And so, when they come in in the morning, they find all of this, but they don't know who did it. They don't know where it came from. And so, to make it a more, what do you call that, viable database thing, that we can show you that if we have 24 hours, these are the things that we can do, these are the things that we can perform, it'll show. But right now, it won't. It won't show. What it shows is just a small percentage of what really is happening out there in our parks, in our recreational facilities. As I mentioned to you yesterday, our parks maintenance people, another division that we want to show some performance-based budgeting is, every other day, something happens in our parks. Who does it? Again, it happens after hours. We install a new showerhead today. By tomorrow morning, that same showerhead is gone. Or someone just turns on the spigot for the water at the park and never turns it off. I told you about our water bill. And the leaks that we have. And so, we're determined, the ASO and our staff are determined to show that if we really want to make a difference, and we really want to show what the performance of DPR can really be, then we need the support and the funding. It may decrease in some areas, like you say, but in other areas, it would increase. And probably one of the increases would be right here in the Parks Patrol Division. But we talk about jurisdiction. That, too, has to be clarified and spelled out. Because one day, it hasn't been challenged yet, but one day if some smart guy out there comes up to the court who gets cited, says, wait a minute, the parks people gave me a ticket, driving on Tumon between Matapang and Ypao, show me in statute where is your jurisdiction to give driving citations on San Vitores Road. I wasn't at the park. I wasn't at Matapang. I wasn't at Ypao. I was just driving. But because our officers are sworn to protect the community, no matter where it happens, they do this. But like I say, someday some smart aleck is going to come and say I challenge this ticket. I don't want that time to come. I want jurisdictions to be spelled out and clarified. Thank you.

Senator Chris Duenas: Yeah, no, thank you, Director. But with all due respect, I want to say I think also this performance matrix is going to show where you've internally made a mandate outside of what the mandate is, and so this is where I come back to, and I'm going to give you an example of what I told you. When we see Performance-Based Budgeting come in on what you put in your budget, we measure it against what your mandate is for the agency in that

division, and then we look at the global government. The chairman just explained to you how there was a tourist attraction fund funding source to begin with, went back to general fund, then became ARP and now back to general fund. And at the same time, GVB has created their own patrol officers. If we look at efficiency across government, we have to ask ourselves, and this is what I've said to all at least the three agencies, and I've talked to others, is we've got to find out if there's mission creep throughout the entities. I mean, it seems to me in a perfect world, if we were sitting down here doing this exercise, we would have had the tourist attraction fund money or the money they're using now at GVB and say, hey, let's go back to what we were doing with Parks and Rec. And so this is exactly what it's designed to do as well. That's why I say, when we sat down at the table and you say, well, don't be surprised what we present, I'm not going to be surprised, but when I take it and I put it in the global sense of the budget and the operations of the government, that's when the true story will be told. So we appreciate what you're going to present, and that's what this exercise was for, but as the chairman has just lined out, this seems to have happened in a lot of different areas.

Mr. Angel Sablan, Director, DPR: And in the end, it may be that there does not need to be any increase of funding, just what we need to do is realignment of resources from different agencies put in the right place.

Senator Chris Duenas: And that's one, that was, I'm sorry, Mr. Chairman, just give me a few more seconds, that's exactly what MAULEG was designed to do because of the fact that if you look at the primary design of MAULEG, the first thing that triggers the law itself of you guys meeting and organizing, and thank you for continuing to do that, is the recognition of a manpower requirement of 70% of on-the-beat, on-the-street officers. And right now we're lucky if we're at 50. So, when we got all you guys in blue and your capabilities and you have three on your staff that are sworn in blue, you have a law enforcement arm right there that can be activated and that can be used for that purpose. I know there's a bigger discussion, but I'm glad we got into it, Mr. Chair, because this is what the budget's going to look like, at least for the performance base. Thank you, Mr. Chairman.

Chairman Shawn Gumataotao: Thank you so much, Senator Duenas. Vice Speaker Ada on the impact on law enforcement services across our territorial park system and the DPR operations budget. You have five minutes.

Vice Chairperson/Vice Speaker Tony Ada: Thank you, Mr. Chair, and I think this is very concerning as well because of the fact that back when we were discussing ARPA funding, and in the 36th, I believe, with the OFB chair, we were there in that legislature where we were told that when ARPA funding starts running out, those positions will cease to exist. And here we are in the 38th Guam Legislature finding out now that the positions have just been switched and now funding from General Fund is now funding these positions that were supposed to be eliminated from the ARPA fund positions. So what it put us in now is in a predicament that we didn't anticipate this, or the previous legislature didn't anticipate this, of having to carry on now these positions in the budgets moving forward. And I asked in the previous legislature what's going to happen to all these positions that are being funded by ARPA. Are they going to be eliminated? Or is this going to be something that's carried on into the next budget? And we were always rest assured once it comes to the end, it's going to get eliminated.

Mr. Angel Sablan, Director, DPR: Mr. Vice Speaker, this ARPA funding, funded positions actually ends December of this year. And because it's very critical as far as the Park Police, we've included it into our FY27, but the other ARPA positions that were funded into DPR,

some of those have already been discontinued and they no longer work with us. And we did not fund them for additional...

Vice Chairperson/Vice Speaker Tony Ada: Right s that' wher we'r a toda now i tha we'r lookin t mov thes ARPA-funde position int th genera fund whic w di no anticipate right?

Mr Ange Sablan, Directo , DPR I do 't k ow ab ut he ot er departmen s, ut or DPR, i 's j st he P rk Pol ce Division.

V ce Chairperson/V ce Spe ker ony Ada: eah nd I hav the over igh for ark and Rec ut I on't hav the over igh for Park Po ice, hic is you now, ine, be au e w pu al law enforc ment nde on arm with the Cha r for oversig t.

Mr. Angel Sablan, Di irector, DP : Yeah, ther 's also another funding so r e, as I m nt one to the c airman of ap ropriation ye te da , tha if we idn't have th m, our main en nce iv sio will be ead in the water, and th t's t e Departme t of Lab r d slocat d progr m, t e worke progra th t the 're undi g us. Th se also ha e a f nit expi ati n date. A d the e a e differ nt ates f r whe ev r the ers n comes n bo rd, ut be iev it's only go d f r six m nt s. nd M l can explai t y u wh t we're t ying o do ith hose.

M . elva Li o, ASO, PR: S we have 13 l borers und r t e RPA fund ur entl . An so f r Y27, we we e ble to.. We w re give an e tra. . Well, we were g ven \$1. illi n. So hat I di was I went ahead and fund tho e l borers nto o r undin , our geeral und. So we re going o carry them on o FY27.

ice hairperson/Vice Speak r To y A a: Int rest ng. T ank you, Mr C air. 'll y eld the rest of my time. Thank you.

hai ma Shaw Gum taotao: han y u so mu h, Vi e Speaker Let me ov on to my ue tio s r lative to th status of the Park Patrol R ser e Progr m. Now, PR reques ed \$6 ,000 fo stipends in Y2 26, or \$ 0,000 mor th n t e authori ed lev l of \$ 0, 00 in Y20 5. Ho many PPO rese vis s has PR empoye on verage per on h during he last two fisc l years? A d hat inf rmation s availa le that sum ar zes he provis on of the req ired ve icles, qu pme t a d suppl es to this a dition l law enf rce ent nit in supp rt of D R a d p rhaps othe public sa ety entiti s? nd what c allenges, if a y, h s DPR fa ed with res ect o recr iting and retai ing reservis s?

r. J ey Terlaje, Te ri orial P rk olice Su er nten ent, D R: Senator we h ve al ays.. Sin e we s arted he progr m, we have alway m intain d 14.. e' e m xed out 14 to 15 rese ve officers The rete ti n the e has stayed st ady. If e los one the ne t d y w pick up ano her, ependng o t ei q alifications, and, ou kn w, they qualify or t e position. But we've ma nta ned 4 to 15 offic rs. .

Cha rma Shawn Gumataotao: Thank y u, Jo y.

Lt Kane Pange ina , DPR Pa k Pa rol ...for t e pa t two fiscal years *Ok.* Senat r, I wou d ike to a d tha , you no , we have the stip nd like Li utenant Kea e had me tioned, 20 hours to m in ain their status a a reserve offi er 4 hours to recei e he stipend. Lieutenant Martinez... Or Lieutenant Pangelinan had mentioned that we are current submitting all payables

to the Department of Administration. So there's a process. So there may be some delay, which is out of our control. But what we control, we continue to follow.

Chairman Shawn Gumataotao: Ok. No, I understand that part. And I'm a fan of the reserve program, so just so you know, Joey, from our past experiences. I'm going to have a couple more questions on this, but to what extent have you, Joey, and DPR engaged the POST Commission and other departments that maintain a reserve program in the development of the rules and regulations that are required by Public Law 36-3 for the implementation of the Civilian Volunteer Territorial Park Patrol Officer Reserve?

Mr. Joey Terlaje, Territorial Park Police Superintendent, DPR: So again, we do... I've committed Lieutenant Martinez, he represents us at the POST Commission meeting, so maybe he can provide some information.

Chairman Shawn Gumataotao: Lieutenant, so you guys have rules in play now? Is that what you're working off of with the current program?

Lt. Anthony Martinez, Training Officer, DPR: Yes, Mr. Chair.

Chairman Shawn Gumataotao: Ok. And so why I'm asking that, it's an important thing, because acknowledging that policymakers, several years ago, they recognized that the park patrol, and obviously with your leadership, have augmented the work of other agencies like a GPD in their response to incidents like a vehicular accident, criminal activities, that require the support of multiple law enforcement entities. To what extent... And, Joey, you can answer this, because I think you have the experience here. But to what extent has your team supported GPD-led responses during the last couple of years since you've been the superintendent? And has this support impacted any of your responsibilities during the operations hours?

Mr. Joey Terlaje, Territorial Park Police Superintendent, DPR: So we've... Not only GPD, but other law enforcement agencies, we've supported. Even outside our jurisdiction, when the requests would come in, we would respond accordingly. I'll give you an example that I was personally involved in, was the apprehension of the individuals responsible for the unfortunate incident down in Tumon with the tourists, the Korean tourists, where one man got shot.

Chairman Shawn Gumataotao: This is the Gun Beach area, right?

Mr. Joey Terlaje, Territorial Park Police Superintendent, DPR: That is correct. We were fully engaged, again, and the community interest, we were out there. We received information from the Guam Police Department, and we're always happy to assist. But regarding that incident, as far as our engagement, we were the ones that... Actually, I was the one that found the guy, the driver, up in Yona. So we do engage as far as how many... how many tasks we have assisted other agencies, it's detailed in our stats, but every day, every day requests would come in to assist with the Guam Police Department and other agencies and we have never refused the assistance.

Chairman Shawn Gumataotao: No, and I think it's an important part of what you all do as part of the entire law enforcement community. And by the way, I am a big fan of the reserve program, so I'm not here to beat you up over it. In fact, Mr. Vice Speaker, I don't know if it's going to be in this legislature, but if they needed hours for the reserve program and we can change our rules, they could perhaps support the security needs of the Guam Congress Building

with a territorial park nearby. And it's just food for thought, and going back to my experiences with the judiciary, whether it's a gun locker, whether it's clearing barrels, whatever the case might be, but I think your territorial reservists might have a home here at the Guam Congress Building sometime in the future. That's my questions on the Park Patrol Reserve Program. Senator Duenas, do you have any questions on that? You have five minutes.

Senator Chris Duenas: Yeah, Mr. Chair. I think we're kind of, in this area, we're sort of maybe blending. I don't have much of questions really in terms of that. I think once again, we're going to have to at some point during budget process, but going beyond that in terms of getting together with all law enforcement and public safety and sit down and rehash what are the jurisdictional issues and also how are we now augmenting one another in terms of mission capability and I think that, of course, would, because I believe every law enforcement has a reserve component, no? So, yeah, we can also visit that at that time. I think that we've covered it in my opinion. Thanks, Mr. Chair.

Chairman Shawn Gumataotao: Thank you, Senator Duenas. Vice Speaker Ada, do you have any questions on the status of the Park Patrol Reserve Program? All right. Thank you so much. With that said, I just want to thank you all for being with us this afternoon and for participating in this particular oversight hearing. I want to thank the DPR leadership and of our Park Protection Service for their important work that each of you do each and every day in support of our territorial park system.

Moving forward, the committee will continue to monitor decisions by the administration relative to the potential inclusion of DPR's Park Protection Service in any pilot program for performance-based budgeting beginning in FY 2027. Our beaches and our public parks are high touch points for residents and visitors alike. These shared community areas and facilities are intended for individuals and families to enjoy safe and clean spaces for gatherings, sports, and other recreational activities. Territorial Park Patrol officers, they serve a very critical role in making sure that these public areas and facilities remain safe and available. These officers must be visible and regularly engaged with beachgoers and others alike who utilize our park system. Yes, as we've learned today, their jurisdiction is vast across 19 districts and ensuring law enforcement presence, especially during weekends and special occasions, which really can be challenging on them and the support of them when they are in operation.

But this is where leadership has to step forward to explore every possibility, every option, every idea that is put forward to support our park system, including through park adoption programs and perhaps public-private partnerships. Like other publicly supported infrastructure such as our airport and our roadways, beaches, and parks, they do represent the value or maybe the regard that we have as decision makers that we place when it comes to community spaces that our people and guests will undoubtedly utilize at some point in their lives or in a visit to Guam. Accordingly, it is our collective responsibility as the Guam legislature to prioritize taxpayer resources really where it matters most. With that said, the committee will review the information provided through this oversight hearing as we plan the next steps policy wise, there is certainly a lot of work to be done and we need all of you to help support that for the benefit of all of the people of Guam. I want to thank you for being with us today and the Committee on Public Safety, Emergency Management, and the Guam National Guard appreciates the attendance and participation of the Department of Parks and Recreation our Park Protection Service, Senators during this oversight hearing. Today's oversight hearing regarding the Department of Parks and Recreation Park Protection Service is hereby adjourned. The time is now 3:36 p.m. CHamoru Standard Time. Thank you for being with us this afternoon.

III. FINDINGS & RECOMMENDATIONS

The Committee on Public Safety, Emergency Management, and Guam National Guard (Committee) finds that Guam law authorizes Department of Parks and Recreation (DPR) Territorial Park Patrol Officers (TPPO), while within the Park System and acting within their official capacity, to arrest persons for public offenses committed within the Park System; enforce all laws, rules and regulations relating to the Park System; enforce the Vehicle Code of Guam; and enforce the Litter Control Law.

The Committee recognized that, through the establishment of the DPR Park Protection Service 36 years ago, policymakers warned that neglecting our island's public parks would discourage families and visitors to the island from appreciating these community spaces. Our beaches and public parks are high touch points as they often serve as the preferred venues for family gatherings, wellness programs, and a host of other recreational activities.

The Committee finds there were 13 TPPOs as of the 1st Quarter of FY 2026 available to support DPR with the enforcement of applicable laws and regulations across approximately 53 public parks and beaches within the Territory. The Committee finds TPPOs serve a critical role in making sure these public areas and facilities remain safe and available.

The Committee finds that DPR's Adopt-A-Park Program is designed to assist the department with maintenance and upkeep of Guam's public parks. The program is open to civic organizations. The Program requires that all work, particularly improvements, must be closely coordinated with DPR. The frequency of work shall be left up to the participating group; however the park must always look safe and attractive. Because DPR's jurisdiction is vast across our 19 districts, ensuring law enforcement presence at DPR-managed public parks and beaches especially during weekends and special occasions can be challenging. Recognizing the Program's potential support for Guam's broader park system, the Committee recommends for DPR to expand existing park adoption agreements and public-private partnerships.

Through the February 26, 2026 Oversight Hearing regarding DPR's Park Patrol Section, the Committee confirmed that the department has no record of actions taken in the past pursuant to P.L. 29-19. Section 43 of Public Law 29-19 required the respective heads of several departments and agencies including DPR to develop and implement Performance-Based Budgeting (PBB) no later than September 30, 2009. BBMR Circular 09-01 from October 31, 2008, required DPR as one of the entities identified in P.L. 29-19 to submit information to the Bureau of Budget and Management Research (BBMR) pursuant to BBMR Circular 09-01.

Acknowledging that DPR, along with seven (7) other departments, was asked by BBMR in 2008 to prepare for Performance-Based Budgeting - and recognizing the resource challenges facing the Territorial Park Protection Section, the Committee recommends for the Guam Legislature to consider the urgency of including the important work required of our TPPOs in any PBB pilot program developed for Fiscal Year 2027.